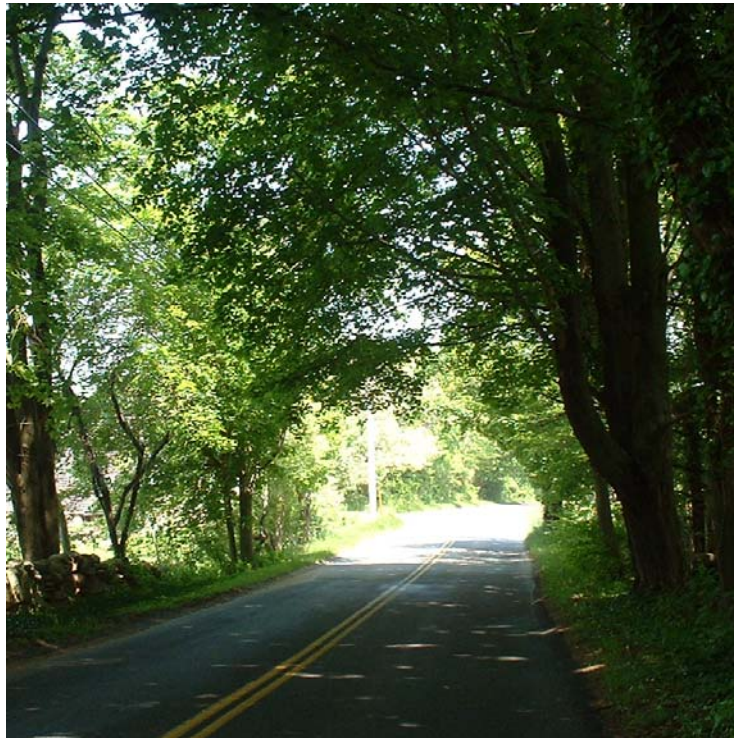


# **Transportation Improvement Program for the Martha's Vineyard Region**

**Federal Fiscal Years 2009-2012**



***DRAFT - June 2008***

Prepared by  
**The Martha's Vineyard Commission**  
in cooperation with the  
**Federal Highway Administration**  
**Federal Transit Administration**  
**Massachusetts Executive Office of Transportation and Public Works**  
**Massachusetts Highway Department**  
**Vineyard Transit Authority**

### **Committee of Signatories**

Bernard Cohen	Secretary of Transportation
Luisa Paiewonsky	Commissioner, Mass Highway
Douglas Sederholm	Chairman, MVC
Alice R. Butler	Chairman, VTA

### **Joint Transportation Committee**

#### *Voting Members*

Richard Combra, Jr.	Town of Oak Bluffs
Daniel Greenbaum	Town of Chilmark
Stuart Fuller, Chair	Town of Edgartown
Theodore Leslie	Town of Aquinnah
John Bugbee	Town of Tisbury
Deborah Cini	Town of West Tisbury
Woody Vanderhoop	Wampanoag Tribe of Gay Head (Aquinnah)
Russell Smith	County of Dukes County

#### *Alternate Voting Members*

Forrest Alley	Town of Aquinnah
Lenny Jason	Town of Chilmark
Margaret Serpa	Town of Edgartown
Greg Coogan	Town of Oak Bluffs
Fred Lapiana, Vice-Chair	Town of Tisbury
vacant	Town of West Tisbury

#### *Other Members*

Ken Johnson	Edgartown
David Whitmon	Oak Bluffs (cyclists and pedestrians)
Robert Clermont	Tisbury
Mark London (ex-officio)	Martha's Vineyard Commission
Angela Grant (ex-officio)	Vineyard Transit Authority
Karen Pearson (ex-officio)	Executive Office of Transportation and Public Works
Mary Snyder	Tisbury
Bridget Tobin (ex-officio)	Woods Hole, Martha's Vineyard and Nantucket Steamship Authority

### **Staff of The Martha's Vineyard Commission**

Mark London*	Executive Director
Jeffrey Wooden*	Administrator
Christine Flynn*	Planner (Econ. Dev./Aff. Housing)
Paul Foley*	DRI Analyst/Planner
Jo-Ann Taylor*	Coastal Planner
Chris Seidel*	GIS Coordinator
William Veno, AICP*	Senior Planner
Donna-Lee Stewart	Administrative Assistant
Jane Talbot*	Planner (Transportation)
William M. Wilcox	Water Resources Planner

\* Staff members funded through the Unified Planning Work Program.

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# Introduction

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## **Martha's Vineyard Commission**

The Martha's Vineyard Commission serves as one of the Commonwealth of Massachusetts' thirteen Regional Planning Agencies (RPAs). Ten of these thirteen regional planning agencies are federally designated Metropolitan Planning Organizations (MPO). While Martha's Vineyard does not meet the criteria for an MPO (50,000 residents in an urbanized area), the Governor of Massachusetts designated it an MPO in the 1970s, and the Executive Office of Transportation (EOT) and the Massachusetts Highway Department (MHD) provide funds for transportation planning on the Vineyard.

The Martha's Vineyard MPO consists of a Committee of Signatories that decides on transportation planning goals, projects, priorities, and funding. Martha's Vineyard Committee of Signatories' members are The Executive Office of Transportation and Public Works (EOTPW), the Massachusetts Highway Department, the Martha's Vineyard Commission, and the Martha's Vineyard Transit Authority. For the purpose of this document the Committee of Signatories will be referred to as the Martha's Vineyard MPO.

In its role as an MPO member, the Martha's Vineyard Commission follows federal transportation planning regulations, including the establishment of a citizen advisory group, known as the Martha's Vineyard Joint Transportation Committee (JTC), to participate in transportation planning activities. The Committee consists of appointed representatives of the six Island towns, the Wampanoag Tribe of Gay Head (Aquinnah), transportation providers, and members of the public. The JTC guides regional transportation decision-making, serves as a forum for discussing transportation issues, and advises the Committee of Signatories.

## **TIP Development Process**

The transportation improvement program (TIP) is a planning and prioritizing document. Generally, the TIP is the region's short-term outlook for road, transit, and multimodal projects that coincides with current funding targets, regional plans, and local interests. Candidate TIP projects are proposed by members of the JTC, who represent a wide range of transportation interests including local municipalities. The JTC then weighs the projects considering the criteria listed in the next section (under "Project Priorities"), considers public input, and selects the projects for inclusion for the next four years.

The TIP gains official status after endorsement by a joint state-regional body, the Committee of Signatories. Endorsement by the Committee implies that the selected projects meet SAFETEA-LU requirements.

The rules and regulations of the Federal Highway and the Federal Transit Administrations, with the advice offered by the Executive Office of Transportation and Public Works (EOTPW) and Massachusetts Highway Department (MHD), guide the TIP's development.

## **SAFETEA-LU Requirements**

### Time Period

If covering a period of more than 4 years, the TIP must identify priorities and available funds. Priority projects must include all federally funded projects to be funded under Title 23 and the Federal Transit Act. Other regionally significant projects funded with other funds may be listed for informational purposes.

### Financial Constraint

The TIP must be financially constrained by year and include funding sources in order to demonstrate which projects can be programmed.

The yearly funding targets\* for the Martha's Vineyard region as established by EOTPW are:

Year	Regional Non-CMAQ	Regional CMAQ	Total Regional Target With State Match
	Target with State Match	Target with State Match	
2009	\$408,546	\$61,994	\$470,540
2010	\$392,874	\$61,994	\$454,868
2011	\$370,110	\$61,994	\$432,104
2012	\$368,580	\$61,994	\$430,574

Source: EOTPW handouts at June 13, 2008 MARPA meeting.

As part of the financial constraint in the TIP, costs for projects in future years (2010 - 2012) must be inflated at a 4% annual rate. This has been done.

### Project Priorities

As a means to attain planning objectives, the TIP expresses regional and local priorities. Candidate TIP projects are prioritized, as stated in the *Regional Transportation Plan*, with the following criteria:

- Safety: Promotes greater roadway, bicycle, and pedestrian safety.
- Alternative Modes: Favors the use of modes of transportation other than the private automobile.
- Congestion: Reduces traffic congestion with physical improvements, particularly at the most problematic locations.
- Infrastructure Improvement: Reconstructs deteriorated existing road and bridge infrastructure, improves drainage, enables Americans with Disabilities Act (ADA) compliance, and increases amenities.
- Project Readiness: A measure of the project's ability to move forward.
- Respects and reinforces the scenic, historic and natural values of the Vineyard.
- Promotes or Conforms to other goals in the *Regional Transportation Plan*.

## The TIP and the STIP

The Statewide Transportation Improvement Program (STIP) is a compilation of the prioritized projects contained in the TIPs of Massachusetts' 13 regions. All STIP projects must be consistent with regional transportation plans and conform to emissions budgets established by federal and state environmental agencies.

## **Public Participation**

In compliance with 23 CFR 450.316 (3)(b) The draft FFY 2009-2012 TIP was prepared by the JTC in consultation with the Martha's Vineyard Commission, the Martha's Vineyard Regional Transit Authority (VTA), Martha's Vineyard Airport, the municipalities of Dukes County, providers of transportation services including the Steamship Authority, the Executive Office of Transportation and Public Works (EOTPW), and the Massachusetts Highway Department (MHD). This draft is then discussed at one or more of the monthly public meetings of the Martha's Vineyard Joint Transportation Committee (JTC). Interested members of the public are invited to join the JTC.

Other individuals and groups have opportunity to comment on candidate TIP projects at public meetings of the JTC. In accordance with the procedures laid out in the JTC's *Public Participation Plan*, any meeting at which the TIP is scheduled to be discussed or voted on is publicized at least 14 calendar days in advance. At its June 28, 2008 meeting the Martha's Vineyard Joint Transportation Committee reviewed the current document and unanimously voted to recommend its endorsement, pending public comment. The document was then released for public comment; the public comment period was from June 19, 2008 to July 21, 2008, substantially longer than the 14-day period required by the *Public Participation Plan*. No comments from the public were received so the TIP was endorsed (To be confirmed).

Consequently, the JTC members present at its June 28, 2008 public meeting have determined that the TIP:

- Should facilitate the efficient and economic movement of people and goods to, from and within Martha's Vineyard;
- Is consistent with the planning objectives contained in the *Regional Island Plan* and in local plans; and
- Is financially constrained.

## **Modification Procedures**

After their selection, candidate projects are assigned to one of the TIP's implementation years. Inclusion of a project while sufficient for setting priorities does not, however, guarantee funding. Each project's proponents are responsible for ensuring that it can be implemented.

### Amendments

If a project cannot be funded in the programmed year, then another listed project may be substituted provided that:

1. A 30-day notification of the proposed change is made
2. A public meeting concerning the proposed change is held,

3. The TIP remains financially constrained and
4. The Commonwealth's Executive Office of Transportation and Public Works planning department is notified of the substitution.

Deletions of local projects from the TIP, additions of projects, moving local projects from one year to another in the TIP period, or cost estimate revisions are considered amendments.

### **Certification of Conformity**

The Committee of Signatories for the Martha's Vineyard Region certifies that the FFY 2009–2012 *Transportation Improvement Program* (TIP) conforms with the State Implementation Plan's (SIP) goal of attaining national ambient air quality standards (NAAQS).

In addition, the TIP conforms with CFR parts 51 and 93 and 310 CMR 60.03. Thus, the FFY 2009-2012 projects that are consistent with the region's transportation plan should not have an adverse impact on the SIP.

### **Certification of the 3C Planning Process**

This will certify that the Comprehensive, Continuing, and Cooperative (3C) Transportation Planning Process, for fiscal years 2008-2009 is being conducted in accordance with all applicable requirements including:

1. 23 U.S.C. 134, 49 U.S.C. 5303, and this subpart;
2. In nonattainment and maintenance areas, sections 174 and 176 (c) and (d) of the Clean Air Act, as amended (42 U.S.C. 7504, 7506 (c) and (d)) and 40 CFR part 93;
3. Title VI of the Civil Rights Act of 1964, as amended (42 U.S.C. 2000d-1) and 49 CFR part 21;
4. 49 U.S.C. 5332, prohibiting discrimination on the basis of race, color, creed, national origin, sex, or age in employment or business opportunity;
5. Section 1101(b) of the SAFETEA-LU (Pub. L. 109-59) and 49 CFR part 26 regarding the involvement of disadvantaged business enterprises in USDOT funded projects;
6. The provisions of the Americans with Disabilities Act of 1990 (42 U.S.C. 12101 et seq.) and 49 CFR parts 27, 37, and 38;
7. The Older Americans Act, as amended (42 U.S.C. 6101), prohibiting discrimination on the basis of age in programs or activities receiving Federal financial assistance;
8. 8. Section 324 of title 23 U.S.C. regarding the prohibition of discrimination based on gender; and
9. Section 504 of the Rehabilitation Act of 1973 (29 U.S.C. 794) and 49 CFR part 27 regarding discrimination against individuals with disabilities.
10. Anti-lobbying restrictions found in 49 USC Part 20. No appropriated funds may be expended by a recipient to influence or attempt to influence an officer or employee of any agency, a Member of Congress, in connection with the awarding of any Federal contract.

(See signatures on Endorsements page in Appendix)

## **Federally Funded Projects**

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The tables in this section describe qualifying transportation improvements, identify funding sources given currently available information and indicate “financial constraint”. Other desired projects for which federal aid may be available are also presented.



**Project List  
Federal Fiscal Year 2009  
Martha's Vineyard**

<b>Martha's Vineyard Projects</b>	<b>Town</b>	<b>ID</b>	<b>Mass Hwy District</b>	<b>Fund Cat</b>	<b>State Match</b>	<b>Federal Amount Programmed</b>	<b>Total FFY 2009 Amount</b>
<b>Federal Target Projects:</b>							
1A Federal Target Projects							
Lake Avenue - safety and pedestrian enhancements	Oak Bluffs	604817	5	STP	\$93,009	\$372,035	\$465,044
Herring Creek Beach Trail	Aquinnah	S5053001	5	IRR/F31		\$10,000	\$10,000
1B Federal Bridge Projects	None						
Total Federal Projects:					\$93,009	\$372,035	\$465,044
<b>State Funded Projects:</b>							
- none -							
Total State Funded Projects:							\$0
TOTAL ALL PROJECTS:							\$465,044

**Project List**

**Federal Fiscal Year 2010  
Martha's Vineyard**

<b>Martha's Vineyard Projects</b>	<b>Town</b>	<b>ID</b>	<b>Mass Hwy District</b>	<b>Fund Cat</b>	<b>State Match</b>	<b>Federal Amount Programmed</b>	<b>Total FFY 2010 Amount</b>
<b>Federal Target Projects:</b>							
1 A Federal Target Projects							
Lake Avenue - safety and pedestrian enhancements	Oak Bluffs	604817	5	STP	\$90,888	\$363,551	\$454,439
1 B Federal Bridge Projects							
Beach Rd over Lagoon Pond Drawbridge replacement	Oak Bluffs /Tisbury	604029	5	AC	\$200,000	\$800,000	\$1,000,000
Total Federal Projects:					\$290,888	\$1,163,551	\$1,454,439
<b>State Funded Projects:</b>							
- none -							
Total State Funded Projects:							\$0
TOTAL ALL PROJECTS:							\$1,454,439

**Project List  
Federal Fiscal Year 2011  
Martha's Vineyard**

<b>Martha's Vineyard Projects</b>	<b>Town</b>	<b>ID</b>	<b>Mass Hwy District</b>	<b>Fund Cat</b>	<b>State Match</b>	<b>Federal Amount Programmed</b>	<b>Total FFY 2011 Amount</b>
<b>Federal Target Projects:</b>							
1A Federal Target Projects							
Edgartown-Vineyard-Haven Rd/Barnes Road - safety and pedestrian enhancements	Oak Bluffs	604813	5	STP	\$85,899	\$343,595	\$429,494
1B Federal Bridge Projects							
Beach Road over Lagoon Pond Drawbridge replacement	Oak Bluffs /Tisbury	604029	5	AC	\$1,600,000	\$6,400,000	\$8,000,000
1C Federal Aid Non Target Projects							
Oak Bluffs Ferry Terminal Reconstruction	Oak Bluffs		5	FBD	\$2,520,000	\$10,080,000	\$12,600,000
Total Federal Projects:					\$4,205,899	\$16,823,595	\$21,029,494
<b>State Funded Projects:</b>							
- none -							
Total State Funded Projects:							\$0
TOTAL ALL PROJECTS:							\$21,029,494

**Project List  
Federal Fiscal Year 2012  
Martha's Vineyard**

<b>Martha's Vineyard Projects</b>	<b>Town</b>	<b>ID</b>	<b>Mass Hwy District</b>	<b>Fund Cat</b>	<b>State Match</b>	<b>Federal Amount Programmed</b>	<b>Total FFY 2012 Amount</b>
<b>Federal Target Projects:</b>							
1A Federal Target Projects Projects - TBD	Regionwide		5	STP	\$85,899	\$343,595	\$429,494
1B Federal Bridge Projects	Oak Bluffs/ Tisbury	604029	5	AC	\$2,400,000	\$9,600,000	\$12,000,000
Total Federal Projects:					\$1,685,000	\$6,740,000	\$8,425,000
<b>State Funded Projects:</b>							
Total State Funded Projects:							\$0
TOTAL ALL PROJECTS:							\$8,425,000

## Martha's Vineyard Regional Transit Authority Projects

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<b>FFY</b>	<b>RTA</b>	<b>Project</b>	<b>Description</b>	<b>Funding Category</b>	<b>Federal Amount</b>	<b>Total Amount</b>
2009	VTA	Vehicle acquisition/Rehab	Capital	RTA CAP	\$0	\$1,600,000
2009	VTA	Operating Assistance	Capital	Section 5311	\$283,000	\$283,000
2009	VTA	Misc. Capital Items	Capital	RTA CAP	\$0	\$500,000
2010	VTA	Vehicle acquisition/Rehab	Capital	RTA CAP	\$0	\$1,765,000
2010	VTA	Operating Assistance	Capital	Section 5311	\$283,000	\$283,000
2010	VTA	Misc. Capital Items	Capital	RTA CAP	\$0	\$400,000
2011	VTA	Vehicle acquisition/Rehab	Capital	RTA CAP	\$0	\$650,000
2011	VTA	Operating Assistance	Capital	Section 5311	\$283,000	\$283,000
2011	VTA	Misc. Capital Items	Capital	RTA CAP	\$0	\$100,000
2012	VTA	Vehicle acquisition/Rehab	Capital	RTA CAP	\$0	\$650,000
2012	VTA	Operating Assistance	Capital	Section 5311	\$283,000	\$283,000
2012	VTA	Misc. Capital Items	Capital	RTA CAP	\$0	\$100,000

## **Appendix**

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**FFY2009-2012 STIP - Statewide Projects**

**Legal Notice**

**Projects Awaiting Funding**

**Endorsements**

**Bridge Listing**

**2009 - 2012 STIP Federal Aid Major Infrastructure Projects**

**Operations and Maintenance Summary Tables**

**Determination of Air Quality Conformity**

## FFY 2009-2012 STIP - Statewide Projects

### FFY 2009

Statewide Projects	Funding	Federal Funds	Total Funds
Statewide Infrastructure Program	STP-Flex	\$9,400,000	\$11,750,000
Statewide Safety Program	STP-Safety	\$3,500,000	\$4,375,000
Statewide Safe Routes to Schools Program	SRS	\$1,300,000	\$1,300,000
Statewide CMAQ	CMAQ	\$10,000,000	\$12,500,000
Statewide Transportation Enhancements	STP-Enh.	\$400,000	\$500,000
Statewide ITS	CMAQ	\$8,200,000	\$10,250,000
Statewide Design and Right of Way	STP-Flex	\$2,400,000	\$3,000,000
Statewide Interstate Maintenance Program	IM	\$67,500,000	\$75,000,000
Statewide NHS Preservation Program	NHS	\$12,000,000	\$15,000,000
Statewide Railroad Grade Crossings	STP-Safety	\$800,000	\$1,000,000
Statewide Bridge Inspection	BR-On/Off	\$4,400,000	\$5,500,000
Statewide Bridge Preservation Program	BR-On/Off	0	0
Total		\$119,900,000	\$140,175,000

### FFY 2010

Statewide Projects	Funding	Federal Funds	Total Funds
Statewide Infrastructure Program	STP-Flex	\$6,400,000	\$8,000,000
Statewide Safety Program	STP-Safety	\$3,500,000	\$4,375,000
Statewide Safe Routes to Schools Program	SRS	\$1,300,000	\$1,300,000
Statewide CMAQ	CMAQ	\$5,000,000	\$6,250,000
Statewide Transportation Enhancements	STP-Enh.	\$400,000	\$500,000
Statewide ITS	CMAQ	\$7,400,000	\$9,250,000
Statewide Design and Right of Way	STP-Flex	\$2,400,000	\$3,000,000
Statewide Interstate Maintenance Program	IM	\$67,500,000	\$75,000,000
Statewide NHS Preservation Program	NHS	\$11,600,000	\$14,500,000
Statewide Railroad Grade Crossings	STP-Safety	\$400,000	\$500,000
Statewide Bridge Inspection	BR-On/Off	\$5,000,000	\$6,250,000
Statewide Bridge Preservation Program	BR-On/Off	0	0
Total		\$110,900,000	\$128,925,000

### FFY 2011

Statewide Projects	Funding	Federal Funds	Total Funds
Statewide Infrastructure Program	STP-Flex	\$7,200,000	\$9,000,000
Statewide Safety Program	STP-Safety	\$3,500,000	\$4,375,000
Statewide Safe Routes to Schools Program	SRS	\$1,300,000	\$1,300,000
Statewide CMAQ	CMAQ	\$5,000,000	\$6,250,000
Statewide Transportation Enhancements	STP-Enh.	\$400,000	\$500,000
Statewide ITS	CMAQ	\$7,400,000	\$9,250,000
Statewide Design and Right of Way	STP-Flex	\$2,400,000	\$3,000,000

Statewide Interstate Maintenance Program	IM	\$67,500,000	\$75,000,000
Statewide NHS Preservation Program	NHS	\$11,600,000	\$14,500,000
Statewide Railroad Grade Crossings	STP-Safety	\$400,000	\$500,000
Statewide Bridge Inspection	BR-On/Off	\$5,000,000	\$6,250,000
Statewide Bridge Preservation Program	BR-On/Off	0	0
Total		\$111,700,000	\$129,925,000

## FFY 2012

Statewide Projects	Funding	Federal Funds	Total Funds
Statewide Infrastructure Program	STP-Flex	\$6,400,000	\$8,000,000
Statewide Safety Program	STP-Safety	\$2,500,000	\$3,125,000
Statewide Safe Routes to Schools Program	SRS	\$1,300,000	\$1,300,000
Statewide CMAQ	CMAQ	\$5,000,000	\$6,250,000
Statewide Transportation Enhancements	STP-Enh.	\$400,000	\$500,000
Statewide ITS	CMAQ	\$5,000,000	\$6,250,000
Statewide Design and Right of Way	STP-Flex	\$2,400,000	\$3,000,000
Statewide Interstate Maintenance Program	IM	\$67,500,000	\$75,000,000
Statewide NHS Preservation Program	NHS	\$9,600,000	\$12,000,000
Statewide Railroad Grade Crossings	STP-Safety	\$400,000	\$500,000
Statewide Bridge Inspection	BR-On/Off	\$5,000,000	\$6,250,000
Statewide Bridge Preservation Program	BR-On/Off	0	0
Total		\$105,500,000	\$122,175,000

## **Legal Notice**

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### **Martha's Vineyard Joint Transportation Committee**

You are invited to review and comment on two transportation planning documents which will influence long term policies, the funding of short term transportation projects and the scope of planning studies and activities.

### **Unified Planning Work Program Transportation Improvement Program**

The documents are available at the Old Stone Building, 33 New York Avenue, Oak Bluffs, MA or at [www.mvcommission.org](http://www.mvcommission.org). Call 508-693-3453 x16 for more information.

Please send your written comments during the thirty day public comment period by July 21, 2008 to:  
Joint Transportation Committee  
Box 1447 Oak Bluffs, MA, 02557  
Or via email to: [talbot@mvcommission.org](mailto:talbot@mvcommission.org)

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## **Regional Priorities Awaiting Funding**

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- Improve the SUP through the Hospital site and improve the existing segment along Eastville Avenue (MV Hospital, Oak Bluffs).
- Create a SUP along the eastern and northeastern perimeter of the Manuel Correllus State Forest (Edgartown) to complete the perimeter loop of the Forest.
- Create a short SUP segment connecting the northeast corner of State Forest to the Vineyard Haven – Edgartown Road multi-use path (Oak Bluffs).
- Create a continuous SUP from the drawbridge to Sunset Lake (Oak Bluffs).
- Realign portions of County Road to provide buffer space between the road and the existing multi-use path (Oak Bluffs).
- Redo sidewalks between Upper and Lower Main Street (Edgartown).

## Endorsements

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We, the undersigned members of the Committee of Signatories for the Martha's Vineyard Region, do hereby endorse the Martha's Vineyard Region Transportation Improvement Program (TIP) for Federal Fiscal Years 2009–2012.

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Bernard Cohen, Secretary  
Executive Office of Transportation and Public Works

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Date

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Luisa Paiewonsky, Commissioner  
Massachusetts Highway Department

---

Date

---

Douglas Sederholm, Chairman  
Martha's Vineyard Commission

---

Date

---

Alice R. Butler, Chairman  
Vineyard Transit Authority

---

Date

Oak Bluffs - Tisbury - Beach Rd. over Lagoon Pond Bridge Replacement						
Br. # O-01-001 = T04-001						
Total Cost (not federal funds)						
File #	Funding Category	FFY09	FFY10	FFY11	FFY12	TOTAL
604029	Bridge On	\$1,000,000	\$1,000,000	\$8,000,000	\$12,000,000	\$22,000,000
	Fiscal Year Federal Aid Totals:	\$1,000,000	\$1,000,000	\$8,000,000	\$12,000,000	\$22,000,000
	Non-federal Aid (to be converted to federal aid A/C conversions as shown above)	\$22,000,000				\$22,000,000

**Note**

Additional information about Statewide Transportation Improvement Program and about Air Quality, to be supplied by the Commonwealth of Massachusetts, Executive Office Transportation, will be added later.



BOX 1447, OAK BLUFFS, MASSACHUSETTS, 02557, 508-693-3453,  
FAX 508-693-7894 [INFO@MVCOMMISSION.ORG](mailto:INFO@MVCOMMISSION.ORG) [WWW.MVCOMMISSION.ORG](http://WWW.MVCOMMISSION.ORG)